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DEPARTMENT OF DEFENSE

DEFENSE INTELLIGENCE AGENCY

Washington 25, D. C.

REPLY TO
ATTEN OF DIAPP-1 00010

1 December 1961

SUBJECT: Report on Implementation of Recommendations of the Joint Study Group

TO: The Secretary of Defense

REFERENCES: (a) Memo from SecDef, 12 Aug 61, Subj: Specific Responsibilities of the Director, DIA
(b) DIASG 0006, 2 Nov 61

1. Reference (a) charged the Director, DIA, with the responsibility of expediting all those recommendations of the Joint Study Group applicable to the Department of Defense other than those for which NSA is responsible, and to submit a monthly report on the status and estimated completion date of each recommendation.

2. Reference (b) comprised a complete report on all recommendations for which the Department of Defense is responsible. This reference is still valid except for the changes noted in the attachment.



JOSEPH F. CARROLL
Lieutenant General, USAF
Director

1 Atch
Report

NSA, DIA,
JCS
reviews
completed.

EXCLUDED FROM AUTOMATIC
REGRADING: DOD DIR 5200.10
DOES NOT APPLY

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REPORT ON THE STATUS OF DOD IMPLEMENTATION OF THE RECOMMENDATIONS OF THE JOINT STUDY GROUP - DECEMBER 1961

<u>RECOMMENDATION</u>	<u>STATUS</u>	<u>ESTIMATED DATE OF COMPLETION</u>
1. SecDef take appropriate action to bring military intelligence organization within DOD into full consonance with the concept of Defense Reorganization Act of 1958. Toward this end, b. Strengthen the authority of the Joint Chiefs of Staff in intelligence coordination by:		
(1) Increased intelligence resources.	The DIA, which reports to the SecDef through the JCS, will provide a strong centralized intelligence agency at the Washington level. The Current Intelligence and Indications Center was fully activated on 5 Nov 1961 and is supporting the Joint War Room. The JCS have forwarded to SecDef recommendations for actions to strengthen the intelligence capabilities of the unified and specified commands. These recommendations include designating the Director, DIA, as their primary agent in providing intelligence support to the commands.	1 Jan 1962
(3) Require JCS to coordinate military intelligence requirements.	The Office of Requirements, DIA, was scheduled to be fully operational by 1 Dec 1961. Due to a delay in receiving properly qualified and cleared personnel on board, the processing of military intelligence requirements has fallen behind schedule. By 1 Jan 1962, however, the Office of Requirements will be adequately manned, and will be processing all military intelligence requirements.	1 Jan 1962

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Excluded from Automatic Regrading;
DOD Directive 5200.10 does not apply.

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<u>RECOMMENDATION</u>	<u>STATUS</u>	<u>ESTIMATED DATE OF COMPLETION</u>
(4) Require JCS to coordinate activities of unified and specified commands and be the primary channel for guidance and direction on intelligence matters originating within DOD.	The JCS have forwarded to SecDef a plan to strengthen the intelligence capabilities of the unified and specified commands. In addition, DIA has been assigned responsibility for review and coordination of all DOD intelligence functions, except for NSA functions which are the responsibility of Hon. John Rubel, OSD. Manning of Hq, DIA, in sufficient strength to initiate such coordination will be completed by 1 January 1962.	1 Jan 1962
2. Resources required by the JCS and unified commands should be drawn from existing resources of military departments and component commands.	Personnel required in the DIA are being drawn, in large part, from the personnel now assigned to the Service Intelligence agencies in Washington. The JCS have submitted a plan to strengthen the intelligence capabilities of the unified and specified commands. Any additional requirements for intelligence resources generated in the implementation of this plan will be considered by the JCS as appropriate.	Indefinite
7. Re-examination of feasibility of placing more electronic intelligence resources of the unified commands under control of DIRNSA.	A revision of the text of the DoD Directive on electronics intelligence has been prepared. Final review and approval of this directive are held in abeyance, pending the result of action on Recommendation No. 9 below.	1 Jan 1962
9. DOD reappraise adequacy of R&D programs for electronic intelligence purposes with objective of developing more adequate equipment earliest.	On 15 November 1961 the Director of Defense Research and Engineering completed a study of the research, development, test and evaluation aspects of electronic intelligence. Comments on this study are due on 28 November from all concerned Defense elements.	1 Dec 1961

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<u>RECOMMENDATION</u>	<u>STATUS</u>	<u>ESTIMATED DATE OF COMPLETION</u>
12. Improve career management for intelligence personnel in military departments.	The DIA will develop programs of career management for both military and civilian personnel. These programs will be initiated by 1 July 1962. (change submitted to correct typographical error in date)	Continuing

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26. Coordination of Military Requirements by DOD.

The Office of Requirements of the DIA is charged with the integration and validation of DOD intelligence requirements; the assignment of priorities thereto; and the maintenance of the DIA Collection Requirements Registry. This office has been activated and will be fully operational by 1 Jan 1962.

1 Jan 1962

34. Transmittal of intelligence guidance to unified commands through channels directed by JCS.

The JCS have forwarded a plan to SecDef in response to his memo of 29 Sep, subj: "Strengthening Unified Command Intelligence Capabilities." The plan recommends the establishment of intelligence channels and authority from DIA, as the JCS agent in intelligence matters to the unified and specified commands.

35. Control by unified commands over intelligence activities of component commands.

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DEPARTMENT OF DEFENSE
DEFENSE INTELLIGENCE AGENCY

Washington 25, D. C.

2 November 1961

REPLY TO
ATTN OF DIASG 0006

SUBJECT: Report on Implementation of Recommendations of the Joint Study Group.

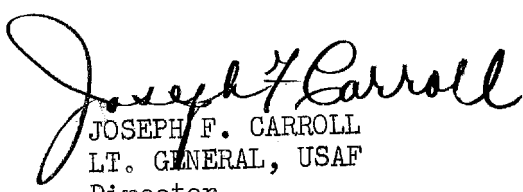
TO: The Secretary of Defense

REFERENCE: Memo from SecDef, 12 Aug 61, Subj: Specific Responsibilities
of the Director, DIA

1. The reference charged the Director, DIA, with the responsibility of expediting all those recommendations of the Joint Study Group applicable to the Department of Defense other than those for which NSA is responsible, and to submit a monthly report on the status and estimated completion date of each recommendation. The attached comprises the first report in response to the reference.

2. The establishment of the Defense Intelligence Agency has created the mechanism which will, as the DIA activation plan is implemented, complete action on most of the recommendations applicable to the Department of Defense. As indicated in the attachment, the action has already been completed on two of the recommendations.

3. In order to make the report complete and meaningful, a status report on those recommendations for which NSA is responsible is included.


JOSEPH F. CARROLL
LT. GENERAL, USAF
Director

1 Attachment
Report

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DOD Directive 5200.10 does not apply.

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REPORT ON THE STATUS OF DOD IMPLEMENTATION OF THE RECOMMENDATIONS OF THE JOINT STUDY GROUP - NOVEMBER 1961

RECOMMENDATION

STATUS

ESTIMATED DATE OF COMPLETION

1. SecDef take appropriate action to bring military intelligence organizations within DOD into full consonance with the concept of Defense Reorganization Act of 1958. Toward this end,

a. Establish within OSD a focal point for exerting broad management review authority over military intelligence programs and providing overall coordination of all foreign intelligence activities conducted by various DOD components.

b. Strengthen the authority of the Joint Chiefs of Staff in intelligence coordination by:

(1) Increased intelligence resources.

The establishment of the Defense Intelligence Agency, as directed by DOD Directive 5105.21, and in accordance with the Activation Plan approved by the Secretary of Defense, has implemented this recommendation.

Completed.

DIA, reporting to the SecDef through the JCS, will provide the JCS with a strong centralized intelligence agency at the Washington level. The DIA will activate its Current Intelligence and Indications Center in support of the Joint War Room on 5 November 1961. Integration of intelligence production elements, as defined in the Activation Plan of DIA, is anticipated by 1 July 1961. JCS also has under study methods of increasing the intelligence strength of unified and specified commands. JCS recommendations in this regard should be forwarded to SecDef by 1 December 1961.

1 January 1962 }

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DOD Directive 5200.10 does not apply.

RECOMMENDATION

STATUS

ESTIMATED DATE OF COMPLETION

(2) JCS coordinate substantive intelligence, notably for Estimates.

The Estimates Office of DIA has been activated, and DIA personnel are attending working-group meetings. As scheduled in the Activation Plan of DIA, the Estimates Office will absorb the J-2 Estimates Office on 2 January 1962, together with additional Service Estimates personnel, and thereafter will submit DOD contributions to the Board of National Estimates, coordinating the service inputs.

2 January 1962

(3) Require JCS to coordinate military intelligence requirements.

The Requirements Center of DIA has been activated, and is now processing requirements received from the US Air Force. By 1 December 1961, the DIA Requirements Center will be fully manned, and will process all military intelligence requirements.

1 December 1961

(4) Require JCS to coordinate activities of unified and specified commands and be the primary channel for guidance and coordination on intelligence matters originating within DOD.

The JCS are preparing recommendations in response to SecDef memo to the Chairman, JCS, of 29 Sep 61, Subj: "Strengthening Unified Commands in Intelligence," which requested response within 60 days. In addition, DIA has been assigned responsibility for review and coordination of all DOD intelligence functions, except for NSA functions which are the responsibility of Hon. John Rubel, OSD. Manning of Hq, DIA, in sufficient strength to initiate such coordination will be completed by 1 January 1962.

1 January 1962

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<u>RECOMMENDATION</u>	<u>STATUS</u>	<u>ESTIMATED DATE OF COMPLETION</u>
c. NSCIDs, DOD and JCS directives should be revised in accordance with above.	Pertinent NSCIDs were amended in January 1961 to reflect the SecDef responsibilities for intelligence functions rather than the former individual service designations. As the implementation of the DIA activation plan continues, continuing action to amend DOD, JCS, and Service directives will be accomplished.	Indefinite.
Resources required by the JCS and unified commands should be drawn from existing resources of military departments and component commands.	Personnel required in the DIA are being drawn, in large part, from the personnel now assigned to the Service intelligence agencies in Washington. The JCS are studying methods of increasing intelligence resources at the unified command level.	Indefinite.
3. Closer control of budgeting procedures by the Secretary of Defense.	On 28 Sep 61, SecDef requested DIA to review and evaluate departmental proposals for program packages 1963-1967 in DIA area of responsibility. DIA activated a Hq Program Division, which conducted the review and submitted a report to the Asst SecDef (Comptroller) on 1 Nov 61. This program review, in conjunction with the DOD intelligence inventory, will serve as a base for identification of the cost of DOD intelligence activities during the FY '62 - '63 period.	Continuing

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<u>RECOMMENDATION</u>	<u>STATUS</u>	<u>ESTIMATED DATE OF COMPLETION</u>
4. Initiate policies permitting more rigorous selection and training of personnel assigned to attache and other intelligence activities with rank and position comparable to operational counterparts.	At the request of OSO, the military departments have prepared statements of policy governing each department's provision for career development of intelligence officers. These statements have been analyzed in OSO, and discussions initiated with the Office of Manpower, OSD, to explore approaches to solution of this recommendation. DIA has been assigned responsibility in the field of training and career management of intelligence personnel, military and civilian, within DOD. The Defense Intelligence Personnel Program will be initiated on 1 July 1962.	1 July 1962
5. Encouragement of military services to maintain and develop clandestine collection activities which would be carried out under the coordination of DCI.	DIA will directly encourage the military services to develop and maintain such a capability through: (1) the centralization and allocation of military requirements; (2) development of plans, policies and procedures; (3) overall management responsibility for residual DOD intelligence activities.	Continuing.
6. Improvements in SSO system.	Under OSO monitoring, Services and JCS have completed surveys to ensure that there is no undesirable duplication of SSO effort, and that departmental regulations prohibiting independent evaluations of material by SSOs are enforced. DIA, in compliance with assigned responsibilities for achieving maximum economy and efficiency in the conduct and management of DOD intelligence activities, will conduct further studies of the SSO system. Manning of the Hq, DIA, will enable initiation of these studies by 1 Jan 62.	1 July 1962.

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7. Reexamination of feasibility of placing more electronic intelligence resources of the unified commands under control of DIRNSA.

The SecDef requested the conduct of a study by the Director, NSA, relative to improving the management of the US electronics intelligence (ELINT) effort. The study was concluded on 1 October 1961 and sent to the JCS for their review and comment. On 19 Oct., the study and comments were forwarded for OSD staffing. On 30 Oct., the study and the following papers were forwarded for the approval of the Secretary of Defense:

1 January 1962.

a. A revision of the text of the DOD Directive on Electronics Intelligence.

b. A reply to the White House request for comment on the President's Foreign Intelligence Advisory Board recommendation on ELINT.

c. Memoranda to the Chairman, USIB, the Director, DIA, the Director, NSA, the JCS, and the Service Secretaries advising them of the action taken by the Secretary of Defense.

The revised directive will provide for:

a. Placing the responsibility for technical control of ELINT on the Director, NSA.

b. Establishing a centralized cognizance of ELINT foreign liaison.

c. The establishment of a means for annual review by the SecDef of electronics intelligence requirements

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RECOMMENDATION

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ESTIMATED DATE OF COMPLETION

7. (continued)

and resources with recommendations of the JCS and the Director, NSA.

d. Clarification of the responsibilities for operational control.

8. Strengthen control of DIRNSA over Service crypto agencies.

The Director, NSA, has taken the following actions in furtherance of the intent of the recommendation.

1 February 1962

a. Published directives eliminating the authority of the Service Cryptologic Agencies to publish technical instructions (TECHINS) without prior coordination with NSA.

b. Revised the "Statement of US COMINT operating policy" to state that the Director, NSA, will issue instructions directly to operating units of the Service Cryptologic Agencies when such instructions are within the capability of the unit to perform without further action of the Chief of the agency concerned.

c. Provided in the NSA reorganization of July 1961, for the attachment of representatives of the Commanders of the Service Cryptologic Agencies to the National Cryptologic staff, and at the same time, eliminated the additional duty of the representatives as office chiefs (GENS-1, 2, 3) in the Production Organization.

d. Published a revision of operational doctrine (OPDOC No. 8) providing for the tasking by NSA of ELINT resources of the Service Cryptologic Agencies.

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<u>RECOMMENDATION</u>	<u>STATUS</u>	<u>ESTIMATED DATE OF COMPLETION</u>
8. (continued)	<p>e. Published a revision of NSA Directive No. 8 and provided for a stronger hand in field planning and operations by NSA field activities.</p> <p>f. Published TECHINS 4011 authorizing unified commands to levy requirements directly on NSA field activities for tasking SCA field units.</p> <p>In addition to the above actions, a series of policy documents is in preparation to clarify the Director's philosophy of operating the US SIGINT effort.</p>	
9. DOD reappraise adequacy of R&D programs for electronics intelligence purposes with objective of developing more adequate equipment earliest.	Those aspects of the study of electronics intelligence which could be identified as being in the area of Research Development, Test and Evaluation were excluded from the NSA ELINT Study. They have been recognized as being within the legal responsibilities of the Director of Defense Research and Engineering and he was requested to conduct a study on this subject with the close coordination of the Director, NSA. The study is expected to be completed by 15 November 1961.	1 December 1961.
12. Improve career management for intelligence personnel in military departments.	The DIA will develop programs of career management for both military and civilian personnel. These programs will be initiated by 1 January 1962.	Continuing

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16. Establishment of a National
Photographic Interpretation Center.

Completed.

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<u>RECOMMENDATION</u>	<u>STATUS</u>	<u>ESTIMATED DATE OF COMPLETION</u>
19. Continuing exploitation of intelligence opportunities 25X1 DIA	<div style="border: 1px solid black; width: 300px; height: 120px; margin: 5px 0;"></div>	Continuing. 25X1 DIA
26. Coordination of Military Requirements by DOD.	The Requirements Division of the DIA is charged with the integration and validation of DOD intelligence requirements; the assignment of priorities thereto; and the maintenance of the DIA Collection Requirements Registry. This division has been activated, and will complete personnel manning by 1 December 1961.	1 December 1961.
29. Establishment of a Coordination Staff to support DCI in developing solutions to coordination problems.	A Coordination Staff, comprised of an Assistant for Coordination and Deputy Assistant appointed by the DCI; <div style="border: 1px solid black; width: 280px; height: 40px; margin: 5px 0;"></div> The principal activity of this staff has been assisting the DCI in following the implementation of approved JSG recommendations, particularly those relating to requirements, evaluations, USIB management role, program reviews. Committees, and cost and manpower data. The Hq manning level has not permitted any consideration of providing a DIA representative to this Coordination	1 January 1962 25X1 25X1

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<u>RECOMMENDATION</u>	<u>STATUS</u>	<u>ESTIMATED DATE OF COMPLETION</u>
29. (continued)	Staff at this time. As additional personnel report on board, consideration will be given by the Director, DIA, to appointment of a DIA full-time representative to the Coordination Staff, or to designation of one of the Service representatives to cover DIA's interests.	
30. Reduction in membership of USIB.	The Director, DIA, is now an additional member of USIB. However, the office, and USIB membership of, the Assistant Secretary of Defense (Special Operations) has been disestablished effective 31 October 1961. Further action in reduction in membership of USIB may be taken by the Secretary of Defense following full activation of DIA and discussion between the Secretary of Defense and DCI.	Indefinite.
34. Transmittal of intelligence guidance to unified commands through channels directed by JCS.	The Joint Chiefs of Staff are now preparing recommendations for submission to the SecDef for re-allocation of intelligence personnel between unified commanders and their component commands, and as to recommended channels for transmittal of intelligence guidance from DIA to unified commands and their component commands.	1 July 1962.
35. Control by unified commands over intelligence activities of component commands.		
39. More effective coordination of research and development activities for intelligence purposes.	DOD Directive 5105.21 requires that the Director, DIA, develop DOD intelligence research and development requirements.	1 March 1962

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<u>RECOMMENDATION</u>	<u>STATUS</u>	<u>ESTIMATED DATE OF COMPLETION</u>
43. Establishment by the intelligence community of specific arrangements for planning its work and anticipating its problems.	The Coordination Staff, established by the DCI, constitutes one specific arrangement for closer liaison between the members of the intelligence community. Within DOD, DIA has been charged with the responsibilities of planning and coordinating activities to achieve maximum economy and efficiency in the conduct and management of all DOD intelligence activities. This will provide another specific mechanism for planning intelligence tasks and anticipating problems.	1 January 1962

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